Agenda Item No.	4.1
Meeting of	9/10/02

COUNCIL MINUTES TIGARD CITY COUNCIL MEETING August 27, 2002

Mayor Griffith called the meeting to order at 6:33 p.m.

Council Present: Mayor Griffith; Councilors Dirksen, Patton, and Scheckla

STUDY SESSION

> UPDATE – WATER ISSUES

Councilor Patton updated Council on the status of the following activities regarding water supply and service:

→ Bull Run Drinking Water Agency

A public hearing was held last Thursday before the Policy Steering Committee on the draft principles of an agreement for a Bull Run Drinking Water Agency. Councilor Patton noted there was a limited amount of public testimony with some concerns expressed about whether this agency would be the appropriate mechanism to provide regional water services.

It is anticipated that the Policy Steering Committee will finalize the principles of agreement and four technical policy papers by the end of September. Once these items are completed, they will be forwarded to each participating jurisdiction to review. Jurisdictions will then develop their own public involvement process.

Draft financial numbers were distributed at the last meeting for each jurisdiction for a 20-year planning cycle. This information will need to be reviewed by staff and Councilor Moore (newly appointed water-issue Council liaison) and then distributed to Council.

Each jurisdiction will review the principles of agreement, develop a public involvement process and then determine whether to go forward with membership in the Drinking Water Agency. Councilor Patton expects that some of the jurisdictions currently involved may drop out quickly. She said she would like to see Tigard remain in the process, but said it would be best if Tigard could be the last agency to decide whether to move forward with the Agency because the financial numbers will be more firm. The current estimates for a long-term

water source for Tigard are not unrealistic advised Councilor Patton. As a member of the Agency, Tigard would be able to buy ownership into the Agency. Councilor Patton suggested it might be better to develop a buy-in scenario based on a shorter capital improvement program (CIP) period of 5, 10 or 15 years (draft numbers are now based on a 20-year CIP).

City Attorney Ramis advised that Tigard would ultimately be given some sort of option as to what degree Tigard will want to buy-in.

After the statement of the principles of agreement has been finalized, the next step will be to develop and approve a detailed contract for participating jurisdictions.

Participating jurisdictions will not receive water rights; those will stay with Portland. However, Portland will contractually provide all the legal rights jurisdictions will need as partners.

Joint Water Commission

Clean Water Services has a significant role in the feasibility study process. The biggest problem at this time is the lack of federal funding, which is slowing down the project. It is hoped that the timeline can be followed; however additional funds will be needed from participating jurisdictions. Assistant Public Works Director Koellermeier explained that if the partners pick up the federal funding anticipated to be allocated in the future, then the partners would be reimbursed when the funding is received. More information will be presented to the Council on this matter next month.

The study is focused on the feasibility of raising Scoggins Dam. There has been an active public involvement process with neighbors of Hagg Lake (Scoggins Dam); the reception has been positive.

→ Water Supply Plan

The Water Supply Plan is updated every five years. Councilor Patton referred to information distributed to the City Council, including a questionnaire regarding conservation and its role in the future of water supply. Council members were asked to take a few minutes to fill out the survey.

The update should be completed by summer/fall 2003.

→ Aquifer Storage Recovery (ASR)

Assistant Public Works Director Koellermeier advised that the ASR project is going exceptionally well. Tigard has been using water from the wells since July 1 and will continue to do so until the end of September.

Assistant Public Works Director Koellermeier reported that a comparison would be done for continued costs associated with continuing a long-term contract compared to a contractual buy-in in an agency. Councilor Patton added that an interim wholesale contract would be needed even if the Council determines to proceed with the buy-in option.

> UPDATE – RANDALL GRANT PROGRAM

Assistant to the City Manager Newton reviewed the status of this item. The City was awarded \$10,667.99 from the Department of Justice for reimbursement of 50 percent of the cost of bulletproof vests. Randall identified the grant opportunity and prepared the grant on behalf of the City.

The City has requested assistance from Randall to pursue funding through the Meyer Memorial Trust for improvements to the open space portion of the new library site for an environmental educational component. Also, the City's contact at Randall has identified new federal legislation that may be a source for funding mobile data terminals for the police. Funding may also be available, due to support from Senators Wyden and Smith and Congressman Wu, for a Tualatin River pedestrian bridge.

> ADMINISTRATIVE ITEMS

- Assistant City Manager Newton advised that Washington County officials Tom Brian and Dennis Mulvihill would be attending the upcoming Rail-Volution Conference in Washington D.C.
- Assistant to the City Manager Newton advised there might be people attending tonight's business meeting who will want to comment on Agenda Item No. 14 regarding the proposed Bull Mountain Annexation policy direction. This is not a public hearing; there will be a public information and involvement plan developed if Council adopts the proposed resolution. After discussion, it was determined that if people are present to comment on this matter, that they may do so when the Council is reviewing the Item (No. 14). Public comments are to be limited to the issue before the Council, which is a proposed

resolution directing staff to proceed with preparation of an annexation plan in coordination with Washington County for the November 2003 ballot.

Pending completion of the nomination process, there are three candidates for the two available Council positions that will appear on the November 5, 2002 ballot. Those candidates are: Mark Mahon, Sydney Sherwood and Nick Wilson. There is one mayoral candidate: Jim Griffith.

Ms. Newton advised a candidate's forum is scheduled for the October 3 Citizen Involvement Team (CIT) meeting.

• EXECUTIVE SESSION: Not held

Meeting recessed at 7:24 p.m.

1. BUSINESS MEETING

- 1.1 Mayor Griffith called the City Council & Local Contract Review Board meeting to order at 7:34 p.m.
- 1.2 Council Present: Mayor Griffith; Councilors, Dirksen, Patton, and Scheckla.
- 1.3 Pledge of Allegiance
- 1.4 Council Communications & Liaison Reports: None
- 1.5 Call to Council and Staff for Non-Agenda Items: None

2. CERTIFICATE OF RECOGNITION – COUNCILOR JOYCE PATTON

Mayor Griffith presented a certificate of recognition to Councilor Patton for outstanding service to the community. Councilor Patton is moving from the City of Tigard and submitted a letter of resignation effective September 1, 2002. Councilor Patton noted that It has been an honor to serve the citizens of Tigard.

Councilor Scheckla thanked Councilor Patton for her contributions as a member of the committee that provides Tigard citizens with the 4th of July celebration. Councilor Dirksen noted his appreciation of the efforts and guidance provided by Councilor Patton.

Curtis Tigard, Sue Kasson, and Lonn Hoklin thanked Councilor Patton for her contributions as a member of the New Library Construction Committee. Her assistance was instrumental in attaining voter approval of the new library building.

Assistant to the City Manager Newton thanked Councilor Patton for her help with reviewing contracts and the work she provided on the Tigard Beyond Tomorrow visioning project.

3. MAYORS' PINEWOOD DERBY

Mayor Griffith urged people to attend the Mayors' Pinewood Derby contest at the Rose Garden on September 7, 2002, 8:30 a.m. About 30-area mayors are participating with the Cub Scouts.

4. VISITOR'S AGENDA

Individuals who had signed in on the Visitor's Agenda indicated they wanted to speak to the City Council about Agenda Item No. 14. The Mayor advised they would be allowed to speak at the time the Council reviewed this agenda item; although this is not a public hearing. Comments should pertain to what is before the Council for review.

- 5. CONSENT AGENDA: Motion by Councilor Scheckla, seconded by Councilor Patton, to adopt the Consent Agenda.
 - 5.1 Approve Council Minutes: August 13, 2002
 - 5.2 Approve Amendment to Municipal Court Judge Michael J. O'Brien's Personal Services Contract Resolution No. 02-51

The motion was approved by a unanimous vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

6. CONSIDER AMENDMENT TO CHAPTER 12.02 (SANITARY SEWER AND SURFACE WATER MANAGEMENT) OF THE TIGARD MUNICIPAL CODE MAKING APPROPRIATE NAME AND TITLE CHANGES

Finance Director Prosser who characterized the proposed amendments as "housekeeping" presented the Staff Report.

Motion by Councilor Dirksen, seconded by Councilor Patton, to adopt Ordinance No. 02-28.

ORDINANCE NO. 02-28 – AN ORDINANCE AMENDING CHAPTER 12.02 (SANITARY SEWER AND SURFACE WATER MANAGEMENT) OF THE TIGARD MUNICIPAL CODE MAKING APPROPRIATE NAME AND TITLE CHANGES.

The motion was approved by a unanimous vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

7. CONSIDER AMENDMENT TO CHAPTER 12.03 (BILLING AND COLLECTION OF UTILITY CHARGES) OF THE TIGARD MUNICIPAL CODE CLARIFYING PROCEDURES IN THE COLLECTION OF UTILITY CHARGES AND MAKING APPROPRIATE NAME AND TITLE CHANGES

Finance Director Prosser reported on this agenda item. He advised that the proposed ordinance amendment would update the procedures in collection of utility charges to reflect current practices. He reviewed several of the changes, which are outlined in the staff report, which is on file in the City Recorder's office. The Intergovernmental Water Board has reviewed the proposed amendments and recommends adoption.

Motion by Councilor Scheckla, seconded by Councilor Dirksen, to adopt Ordinance No. 02-29.

ORDINANCE NO. 02-29 – AN ORDINANCE AMENDING CHAPTER 12.03 (BILLING AND COLLECTION OF UTILITY CHARGES) OF THE TIGARD MUNICIPAL CODE CLARIFYING PROCEDURES IN THE COLLECTION OF UTILITY CHARGES AND MAKING APPROPRIATE NAME AND TITLE CHANGES

The motion was approved by a unanimous vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

8. CONSIDER GRANTING A TELECOMMUNICATIONS FRANCHISE TO TIME WARNER TELECOM OF OREGON LLC

Finance Director Prosser reported on this agenda item. He reviewed the highlights of the proposed ordinance and franchise agreement as outlined in the staff report, which is on file in the City Recorder's office. Motion by Councilor Patton, seconded by Councilor Dirksen, to adopt Ordinance No. 02-30.

ORDINANCE 02-30 – AN ORDINANCE GRANTING TO TIME WARNER TELECOM OF OREGON LLC A FRANCHISE TO CONDUCT A TELECOMMUNICATIONS BUSINESS IN THE CITY OF TIGARD, OREGON, INCLUDING THE RIGHT TO PLACE POLES, WIRES, AND OTHER APPLIANCES FOR TELECOMMUNICATION PURPOSES IN THE PUBLIC RIGHTS OF WAY; AND AUTHORIZING THE MAYOR TO SIGN THE AGREEMENT

The motion was approved by a unanimous vote of Council present.

Mayor Griffith - Yes Councilor Dirksen - Yes Councilor Patton - Yes Councilor Scheckla - Yes

9. CONSIDER INCREASING, ADDING, AND ELIMINATING CERTAIN WATER CHARGES BY AMENDING EXHIBIT A TO RESOLUTION NO. 02-06

Finance Director Prosser reported on this agenda item. He noted the changes to the Exhibit A were reviewed by the Intergovernmental Water Board, which recommended the changes be made as presented.

Motion by Councilor Patton, seconded by Councilor Scheckla, to adopt Resolution No. 02-52.

RESOLUTION NO. 02-52 – A RESOLUTION AMENDING RESOLUTION 02-06 BY AMENDING EXHIBIT A THERETO AND INCREASING, ADDING, AND ELIMINATING CERTAIN WATER CHARGES

The motion was approved by a unanimous vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

10. CONSIDER AMENDMENT TO CHAPTER 12.10 (WATER SYSTEM RULES & REGULATIONS) OF THE TIGARD MUNICIPAL CODE (TMC) UPDATING SEVERAL PROVISIONS OF WATER SERVICE TO ALIGN TMC

REQUIREMENTS WITH CURRENT UTILITY SERVICE PRACTICES AND OTHER TMC PROVISIONS

Assistant Public Works Director Koellermeier presented the staff report. Staff recommended that the Council amend the TMC to update several provisions of water service to align municipal code requirements with current utility service practices and other TMC provisions.

Motion by Councilor Patton, seconded by Councilor Dirksen, to adopt Ordinance No. 02-31.

ORDINANCE NO. 02-31 – AN ORDINANCE AMENDING CHAPTER 12.10 WATER SYSTEMS RULES AND REGULATIONS OF THE TIGARD MUNICIPAL CODE

The motion was approved by a unanimous vote of Council present.

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

- 11. PUBLIC HEARING TO CONSIDER AUTHORIZATION OF THE ISSUANCE AND SALE OF THE CITY OF TIGARD'S GENERAL OBLIGATION BOND AND GENERAL REFUNDING BOND TO THE OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT TO FINANCE THE COSTS OF THE NEW TIGARD LIBRARY
 - a. Mayor Griffith opened the public hearing.
 - b. Finance Director Prosser presented the staff report. Mr. Prosser explained the background with regard to the need to issue a City of Tigard general obligation bond and a general refunding bond to the Oregon Economic and Community Development Department. Bonds will be available to the public through the Oregon Bond Bank. Information about the bonds is available on the City's web site: www.ci.tigard.or.us.
 - c. There was no public testimony.
 - d. Staff recommended that the City Council adopt the proposed resolution.
 - e. Mayor Griffith closed the public hearing.

f. Motion by Councilor Patton, seconded by Councilor Dirksen, to adopt Resolution No. 02-53.

RESOLUTION NO. 02-53 – A RESOLUTION OF THE CITY OF TIGARD AUTHORIZING THE ISSUANCE AND SALE OF ITS GENERAL OBLIGATION BOND AND GENERAL OBLIGATION REFUNDING BOND TO THE OREGON ECONOMIC AND COMMUNITY DEVELOPMENT DEPARTMENT

The motion was approved by a unanimous vote of Council present.

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

12. COUNCIL AS LOCAL CONTRACT REVIEW BOARD TO CONSIDER THE AWARD OF THE CONTRACT FOR ARCHITECTURAL AND DESIGN SERVICES FOR THE NEW TIGARD LIBRARY

City Engineer Duenas presented the staff report and recommended that the Board approve award of a contract in the amount of \$999,600 for architectural/engineering services for the new Tigard library to SRG Partnership, PC. Three members of the team from SRG (Skip Stanaway, Jon Schleuning, and Laura Hill) were present and noted how they were looking forward to working on the project.

Motion by LCRB Board Member Dirksen, seconded by LCRB Board Member Scheckla, to approve award of a contract in the amount of \$999,600 and authorize the City Manager to sign the contract.

The motion was approved by a unanimous vote of Board Members present:

Board Chair Griffith - Yes
Board Member Dirksen - Yes
Board Member Patton - Yes
Board Member Scheckla - Yes

13. CONTINUATION OF PUBLIC HEARING (QUASI-JUDICIAL) FROM JULY 23, 2002 – CONSIDER AN ORDINANCE TO EXEMPT PROPERTIES THAT ARE ZONED MUR 1 OR 2 THAT WERE ZONED COMMERCIAL PRIOR TO MARCH 28, 2002, FROM MEETING CERTAIN REQUIREMENTS BEFORE BEING PERMITTED TO HAVE A COMMERCIAL USE

- a. Mayor Griffith opened and continued the hearing from July 23, 2002.
- b. Associate Planner Julia Hajduk presented the staff report reminding Council that the hearing had been continued to allow for renotice after an omission was discovered on the vicinity map. Notice was remailed and republished with a corrected map that included all affected property owners.
- c. There were no declarations or challenges.
- d. There was no additional public testimony (See July 23, 2002, hearing for public testimony on that date.)
- e. Mayor Griffith closed the public hearing.
- f. Motion by Councilor Scheckla, seconded by Council Dirksen, to adopt Ordinance No. 02-32, which exempted properties that were zoned Commercial prior to being zoned Mixed Use Residential 1 or 2 from being required to meet minimum residential density requirements in order to develop a commercial use.

ORDINANCE NO. 02-32 – AN ORDINANCE EXEMPTING PROPERTIES THAT ARE ZONED MUR 1 OR 2 THAT WERE ZONED COMMERCIAL PRIOR TO MARCH 28, 2002, FROM MEETING CERTAIN REQUIREMENTS BEFORE BEING PERMITTED TO HAVE A COMMERCIAL USE

The motion was approved by a unanimous vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - Yes

14. CONSIDER POLICY DIRECTION FOR BULL MOUNTAIN ANNEXATION

Community Development Director Hendryx presented the staff report. Over the past year the City has explored the possibility of annexing the Bull Mountain area. Based on these efforts, three non-island annexation policy alternatives were developed and presented to the Council on August 20, 2002. The Council had before it a proposed resolution to proceed with preparation of an annexation plan in coordination with Washington County.

Mr. Hendryx, in response to a question from Mayor Griffith, reviewed the timeline of the annexation plan — a five- to seven-month endeavor that would include notices, several public opportunities along the way, and a hearing before the City Council. At several points during the process, there would be opportunities for the Council to decide whether to terminate the plan.

The phone survey conducted by Riley Research Associates was reviewed by the City Council on August 20, 2002. The results indicated that public outreach and education was needed for both Bull Mountain residents and Tigard residents regarding potential annexation.

Several Bull Mountain residents asked to comment:

Stuart P. Byron, 15650 SW 133rd Avenue, Tigard, OR 97224, advised he has been involved in the discussions regarding the annexation issue. He said it seems as if there is an "agenda is already in place." He said 80 percent of the people on Bull Mountain don't want the City to move forward with the annexation question. He said there was no parks or open space land available and he also referred to revenue shortfalls projected for this area. He said that annexation would mean a negligible increase in services. He also said that if the annexation matter did move forward that only the Bull Mountain residents should be allowed to vote on the issue. There was brief discussion about the projected shortfall of more than \$7 million for the capital needs in the area.

George E. Morgan, 14130 SW 144th Avenue, Tigard, OR 97224, said this is a complex subject and not many people understood the policies and procedures, and this understanding would be necessary if people were to be included as a partner in the annexation effort. He referenced the need to determine how to avoid an adversarial procedure. He noted the need for planning for the area and to develop a list of policies important to the City of Tigard with regard to what would be provided for streets, sewers, and sidewalks. He said he would hate to see any options forfeited and suggested that "common ground" be identified for those affected.

Holly Shumway, 14535 SW Woodhue, Tigard, OR 97224, noted her negative experience with annexation when she lived on Whidbey Island, Washington. She said she would like to become educated on what is being proposed and added that she thought only Bull Mountain residents should have a voice on whether or not the area is annexed.

tracy, 14400 SW 141st Avenue, Tigard, OR 97224, advised he has lived on Bull Mountain for 22 years. He said annexation would mean higher taxes and more government. tracy advised he is vehemently against annexation.

Todd Marshall, 14245 SW Bull Mountain Road, said the area he lives in is beautiful and would like for it to stay that way. He said communication methods need to be better rather than relying on U.S. Mail, Oregonian, or Tigard Times.

Ellen Bielstein, 14630 SW 130th, Tigard, OR 97224, advised she has been involved in the annexation talks. She said the annexation plan before the Council would set forth a course of action toward annexation. She advised she was astounded the City needed seven to nine months more review on the matter and suggested the Council go ahead an make its decision now. She referred to a previous study noting under one scenario \$7.5 million in capital improvements would be needed and in another \$9.9 million. She did not see where there would be a benefit to the residents of Bull Mountain. She moved from the City of Tigard to unincorporated Bull Mountain and advised the only difference she noticed was lower taxes.

Mrs. Todd Marshall, 14630 SW 130th, Tigard, OR 97224, agreed with earlier comments that only the citizens on Bull Mountain should have a say on whether or not they should be annexed, since they were the only ones impacted.

Councilor Dirksen addressed several of the issues brought forward. A summary of his comments included:

- There is a responsibility on the part of Council to review this matter fully to make an informed decision.
- The Council has made no final decision.
- More review is needed to determine whether the perception is correct that Bull Mountain residents are receiving benefits without paying for these benefits. And, if so, how much.
- Bull Mountain area is in the urban growth boundary and, therefore, is zoned similarly for land development and density as is the adjacent incorporated area.
- Outreach is needed that will involve both Bull Mountain residents and City of Tigard residents since both are affected.

Councilor Patton's comments included the following:

- Troubled that assumptions have been articulated that this City Council has already made a decision.
- Washington County does not want to provide services to this area.
- Council represents the interests of the City of Tigard residents who are paying taxes; Bull Mountain residents are receiving services and are not paying for these services.
- Concerned about using staff resources and time with the adversarial tone represented by the audience. Therefore, suggested the City call a halt to the process until Washington County gets more "serious" about their position of

wanting this area to become part of the City and there is more desire and interest on the part of the residents to become a part of the City.

Councilor Scheckla noted:

- Bull Mountain residents are using Tigard services but added that some residents in the Metzger area are in a similar position.
- Concern expressed that if the area is brought in unwillingly, then the City will not be able to move forward with projects and programs because there will be a large block of "no" voters.

Mayor Griffith said that:

• It is preferable to have a cohesive community. However, the survey showed that once more was known about annexation issues, attitudes changed. This can be a win-win situation. Supported moving forward so an informed, educated decision can be made, which would include a public involvement process.

Stuart Byron addressed the Council again and reiterated that only Bull Mountain residents should vote on the question of annexation. He urged the Council to not pursue the annexation plan.

Community Development Director Hendryx advised that the proposed resolution, if approved, would not lock the Council into a vote in November 2003.

Councilor Scheckla asked questions about workload for staff. Community Development Director Hendryx said all departments would be involved in developing information for Council and citizens to make an informed decision. Councilor Scheckla suggested staff could work on other priorities such as the Washington Square project.

Councilor Patton said she would not vote in favor of the proposed resolution because it did not appear to be the right time to move forward and expend more staff resources on this matter. She noted that there was enough negative momentum that would defeat "all best-intentioned efforts" on the part of the City. At some future point, annexation may end up "looking like a good deal."

Motion by Councilor Dirksen, seconded by Councilor Scheckla, to adopt Resolution No. 02-54.

RESOLUTION NO. 02-54 -- A RESOLUTION DIRECTING STAFF TO PREPARE AN ANNEXATION PLAN FOR THE BULL MOUNTAIN AREA FOR COUNCIL'S CONSIDERATION.

The motion failed with a tie vote as follows:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - No
Councilor Scheckla - No

Legal Counsel Ramis confirmed that the motion fails with a tie vote. The matter could be brought up again with a full Council.

15. CONSIDER RENEWAL OF THE INTERGOVERNMENTAL AGREEMENT(IGA) WITH WASHINGTON COUNTY FOR THE CITY OF TIGARD TO PROVIDE PLANNING-, BUILDING-, AND ENGINEERING-RELATED SERVICES TO THE URBAN SERVICES AREA

Community Development Director Hendryx presented the staff report. Staff recommended that Council authorize the Mayor to sign the Urban Services Intergovernmental Agreement between the City of Tigard and Washington County, amending and extending the agreement for another five years.

Motion by Councilor Patton, seconded by Councilor Dirksen, to approve the IGA.

The motion passed by a majority vote of Council present:

Mayor Griffith - Yes
Councilor Dirksen - Yes
Councilor Patton - Yes
Councilor Scheckla - No

- 16. COUNCIL LIAISON REPORTS: None
- 17. NON AGENDA ITEMS: None
- 18. EXECUTIVE SESSION: Not held
- 19. ADJOURNMENT: 9:55 p.m.

Attest:

Date: September 10, 2002

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